

Budget for Children in CM's 'Caring City'!

A Brief analysis of the Delhi Budget 2012-13

By



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During this period we look forward to Delhi emerging as a 'Caring City'; a city in which the citizens proudly aspire to and secure a future for themselves and their children.

Children, particularly the girl child, have been and will continue to be an area of special attention.

Excerpt from Chief Minister's Budget Speech 2012-13

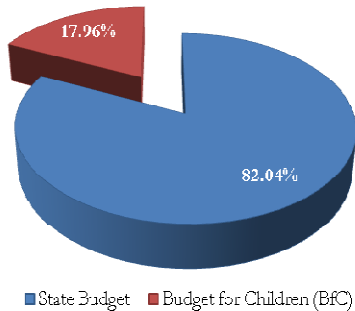
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Status of Children in India's Capital

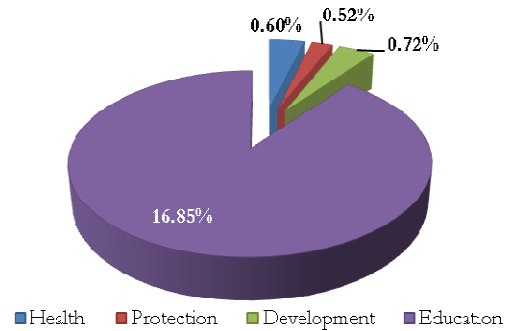
- * 1 in 25 children die within the first year of life, and 1 in 21 die before reaching age five.
- * The sex ratio at 0-6 years is only 868, much below than the national average of 927. Affluent South district accounts for the lowest sex ratio.
- * Crime against children has increased by 50 per cent from last year (as per NCRB)
- * There are 41,899 working children in Delhi in the age group of 5-14 years (as per Census 2001)
- * While immunization drives are on, the percentage of fully-vaccinated children aged 12-23 months has actually gone down from 70 per cent (per NFHS II) to 63 per cent (as per NFHS III)
- * 57 per cent of children in Delhi (between 6 months-5yrs) are anaemic
- * Enrolment for elementary education is 70.11 per cent (DISE 2010-11)

An Overview: Share of Children in Delhi Budget

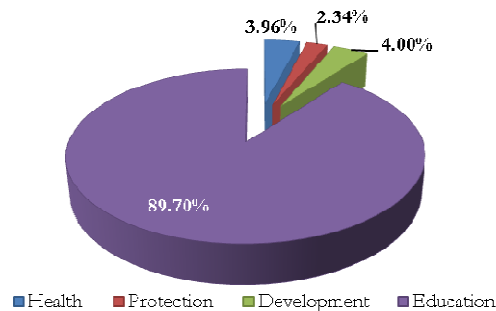
Share of Budget for Children (BfC) in State Budget 2012-13



Sectoral Allocation in State Budget 2012-13



Sectoral Allocation within BfC 2012-13



- The share for children in the Delhi Budget has gone down from 19.03 in 2011-12. To 17.96 per cent this year (2012-13)
- However, in actual terms there has been an increase in allocation for children from Rs.5152.1 crore in 2011-12 to Rs.6006.6 crore in 2012-13 (an increase of 16.59 per cent)
- Increased allocation in BfC is attributed to 17.7 per cent increase in the education sector and 16.7 per cent increase in the health sector.
- Major increase of allocation in education sector is in the schemes for construction of school buildings both in- elementary and secondary education, provision of supply of free text book and uniforms in schools to special groups including under Free-ship Quota (EWS children)

New allocations Schemes for Welfare of SC/ST/OBC

- ❖ Grant in aid to Delhi Health Mission for SC Pregnant Women under Matri Sishu Suraksha Yojna-SCSP
- ❖ Grant in aid to Delhi Health Mission for providing ante-natal care for institutional delivery for SC women –SCSP
- ❖ Indira Gandhi Matritva Sahayog Yojna -CSS

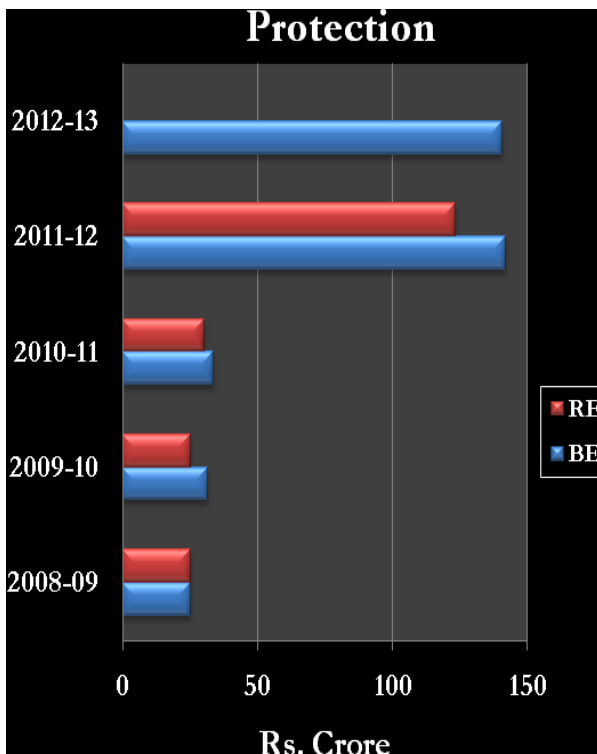
in Pvt. Schools, RTE implementation and SSA. Allocation has as well been increased in technical education for building polytechnics and construction of ITIs.

- New allocations of Rs.27 crore for the benefits of SC/ST/OBC in health sector and Rs.1 crore under State Component Plan for Scheduled Caste component plan (SCSP) component in Laadli scheme have been introduced.
- While the Chief Minister's speech mentions the introduction of new scheme. However, correspondence allocation could not be found in the detailed demand for grants. Can we assume that the scheme will be implemented at a later stage and the allocations will be done during mid-year budget revision? or it has been clubbed with other schemes?

New Schemes announced by the Chief Minister

- We propose to introduce from this year improved immunization cover for children by providing pentavalent vaccine which is a 5 in 1 vaccine and includes diphtheria, pertusis, tetanun (DPT), hepatitis B and haemophilus influenza Type B. This vaccine will not only reduce the number of injections or pricks...protect the child against diseases such as pneumonia, meningitis and ear infections...will facilitate achievement of ...reduction in the Infant Mortality Rate (IMR), and the under 5 , mortality rate.
- Orphaned children infected with HIV/AIDS will be given Rs. 2050 per month and those affected by HIV/AIDS Rs. 1750 per month. I propose a budget provision of Rs. 5 crore for this scheme in 2012-2013.

Protection Sector



The share of protection sector in the overall budget has always been the lowest, despite Delhi's children being the most un-protected in the country. Delhi has been designated the Rape Capital of India- what can be more telling. Despite this there has been a decline in the share of budget allocation for the protection sector in the budget. Indeed, what is the hardest to explain is the reduced allocation for the flagship Integrated Child Protection Scheme, which was meant to be the most comprehensive protection initiative of the government. The increased allocation for rehabilitation of child labour is welcome

Highest crime against children- How does Delhi become a caring city?

Chief Minister in her speech hopes to see *Delhi emerging as a 'Caring City'; a city in which the citizens proudly aspire to and secure a future for themselves and their children. But as far as present situation is concerned with respect to violence against children Delhi is among the worst.*

Delhi's contribution to the national crime against children is highest at 19.8 per cent (NCRB 2010).

Delhi has accounted for 27.9 per cent or 2,982 cases of the total reported in the country. At 16.3 per cent rate of crime was highest in the capital as compared other states.

As per Census 2011, child sex ratio in Delhi has reduced by two points from 868 in Census 2001 to 866 this time. Delhi is ranked at 26 among all the states in India¹.

Of the total child population in Delhi, 48.9 per cent of the girls and 28.37 per cent boys marry before 18 years of age.

Highlights:

- Protection sector gets **0.42** per cent share in the Delhi State budget and 2.34 per cent share within the Budget for Children for 2012-13. which is a decline of 0.52 and 2.76 per cent respectively from the previous year.
- Allocation for implementation of Juvenile Justice Act, 2000 has been increased from Rs.1.5 crore to Rs.1.7 crore.
- Under Integrated Child Protection Schemes (ICPS), Rs.1.8 crore has been allocated for Grants-in- Aid (GIA) to State Child Protection Society (SCPS). This as well includes the State share of Rs.0.3 crore and the Central share of Rs.1.5 crore, which was Rs.2.5 crore in 2011-12.
- Other than the Central share under the GIA to SCPS, there are other releases made by the central government for the schemes directly to the Delhi Government for implementation of schemes like Programme for Street Children, running of shelter homes. (see table.1)
- As per the information available in the ministry of women and child development, till December 13, 2011 Rs.2.87 crore was sanctioned to Delhi for the ICPS scheme for the year 2011-12.

Schemes that have seen a major decline in allocation in the protection sector from previous year:

- Foster Care Home Services from Rs.0.5 crore to Rs.0.4 crore
- Expansion of Day Care Centre from Rs.0.1 crore to Rs.0.09 crore
- GIA to State Child Protection Society-CSS from Rs.2.5 crore to Rs.1.5 crore
- Ladli Yojana from Rs.110 crore to Rs.90 crore. (*In Ladli scheme there is a new allocation of Rs.10 crore under Special Component Plan for Scheduled Castes*)

Government has decided to set up a separate juvenile home for children up to the age of 10 years.

Budget Speech 2012-13

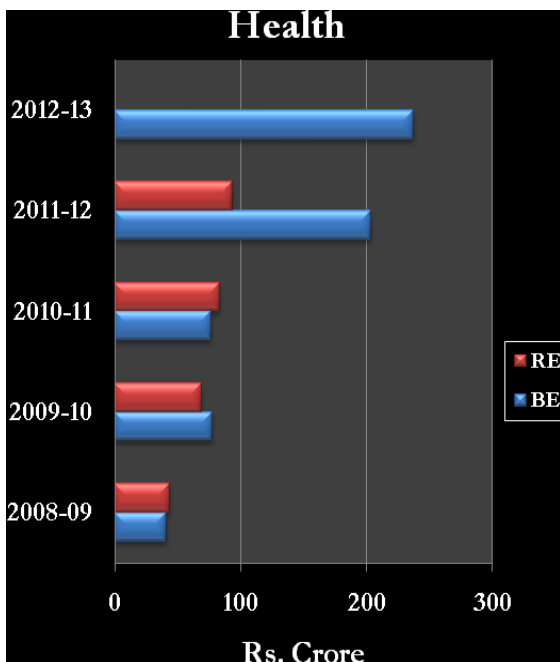
Table 1. Central Share of GIA for 4 new Open Shelter components under the ICPS

Sl. No.	ITEM- OPEN SHELTERS	AMOUNT AS PER ICPS NORMS FOR 4 NEW OPEN SHELTERS (RS. LAKHS)	ELIGIBLE GRANT FOR 4 NEW OPEN SHELTERS (RS. LAKHS)	FULL AND FINAL INSTALMENT (RS. LAKHS)#
i	Non-recurring	11.80	11.80	11.80
ii	Recurring	0.00	0.00	0.00
	Total	11.80	11.80	11.80
	Centre Share (90%)	10.62	10.62	10.62
	NGO Share (10%)	1.18	1.18	1.18*

- Allocation on Rehabilitation of **Child Labour** has increased from Rs.1.5 crore to Rs.5.5 crore. This is a welcome step as Delhi is a destination where a large number of children are employed as labourers in various sectors. The allocation for Special Component Plan (SCP) for schedule cast (SC) under the scheme remains unchanged at Rs.0.5 crore.

Table 2. Various Homes for children & women that shown increase in allocation	Budget Estimates	Revised Estimates	Budget Estimates	Percentage increase or decrease over the previous year
	2011-12	2011-12	2012-13	
	Rs thousands			
Kasturba Niketan	6950	9040	10501	51.09
Children's Home/Observation Home for Boys	62950	70613	78816	25.20
Children's Home/Observation Home for Girls	26045	33088	33070	26.97
Counselling and Guidance Bureau	1695	1782	1813	6.96
Expansion of Cottage Home for Children	420	150	643	53.09
After Care Home for Boys	3510	3715	3730	6.27
After Care Home for Women	3800	4672	5275	38.81
Bal Sadan	4450	3980	4900	10.11
Home for Healthy Children of Leprosy Patients	7350	7974	9730	32.38
School/Home for Mentally Retarded Children	49120	52632	62175	26.58
Village Cottage Homes	11115	10411	11526	3.70
Sanskar Ashrams for Denotified Tribes and SC Girls and Boys	5140	5514	8770	70.62
Sanskar Ashrams	2400	2480	2710	12.92

Health



Allocation for health sector in the Delhi budget has shown a welcome increase from Rs. 203.70 crore in 2011-12 to Rs. 237.74 crore in 2012-13. Health sector which receives nominal allocation is also characterized by under spending. In the last three year 2008-09 to 2010-11 the average under spending in the sector has been 11 per cent.

Highlights

However the share of health sector in the budget remains a low 0.7 per cent in the State budget and 3.96 per cent of the share within the budget for children

- There is an **increase of 20 per cent in the allocation for Special Immunisation Programme** MMR from Rs.1.9 crore to Rs.2.3 crore.

Some new schemes introduced:

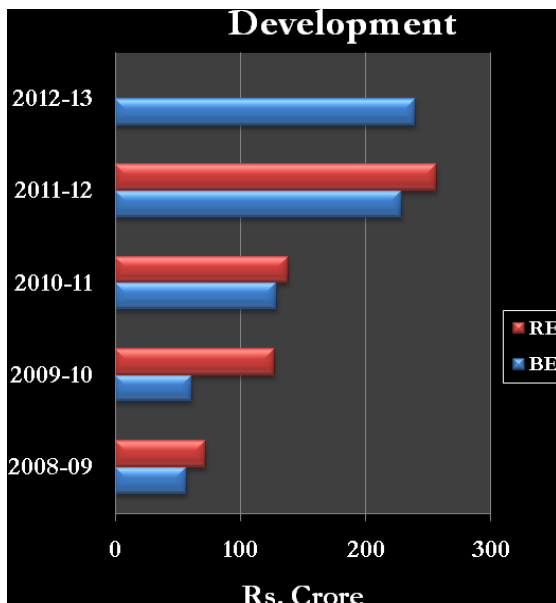
- Indira Gandhi Matritva Sahayog Yojna –CSS with an allocated budget of Rs10 crore
- GIA to Delhi Health Mission for SC Pregnant Women under Matri Sishu Suraksha Yojna under SCP with an allocated budget of Rs10 crore
- Grant in aid to Delhi Health Mission for providing ante-natal care for institutional delivery for SC women under SCP with an allocated budget of Rs.7 crore
- An improved immunisation cover for children by introducing pentavalent vaccine, which is a 5 in 1 vaccine and includes diphtheria, pertusis, tetanus (DPT), hepatitis B and haemophilus influenza Type B. However, there is no specific allocation for the vaccine.

- In the last year budget a new scheme was announced namely Chacha Nehru Bal Sehat Yojana with an allocation of Rs.100 crore in the annual plan. was Although there was no allocation under this head to be found in the detailed demands for grants, following achievements have been recorded during the past one year under the scheme:
 - Comprehensive health checkups of around 1.78 lakh students up to 14 years of age in the government and government-aided schools.
 - A de-worming drive covering over 30 lakh children of 2-18 years of age, including school going and out of school children, was undertaken. The de-worming campaign shall be an annual feature.

- Government will launch a weekly iron and folic acid supplementation programme for all adolescents between 10-19 years of age studying in Delhi government schools.
- The Chief Minister proposes a budget provision of Rs.100 crore in 2012-13 for Chacha Nehru Bal Sehat Yojana.

Allocations in Schemes in Health Sectors				
Department/Di rectorate	Schemes	2011-12	2011-12	2012-13
		Budget Estimates	Revised Estimates	Budget Estimates
		Rs. thousands		
Family Welfare	Special Immunisation Programme MMR	19400	19400	23400
Family Welfare	Pulse Polio Immunisation	600	300	600
Family Welfare	Sub-Centre (CSS)	6000	0	600
Family Welfare	Expenditure on Post-Partum Units in Hospitals	32500	17500	28500
Medical Education	Neo-Natology Department	200	200	200
Medical Education	Chacha Nehru Bal Chikitsalaya Geeta Colony	400000	355400	400000
Public Works	Construction of 200 Bedded Super Speciality Paediatric Hospitals at Geeta Colony	10000	15400	20000
Health Services	Health Cum Maternity Centre, Kanti Nagar	35000	29200	35000
Public Works	Health Cum Maternity Centre, Kanti Nagar	4000	2000	0
Health Services	Child Development Centre	3000	1000	1000
Health Services	School Health Scheme	1140840	194198	1088738
Women and Child Development	Indira Gandhi Matritva Sahayog Yojna - CSS		12350	100000
Health Services	Prevention of Hearing Impairment in School going children (LNH)	500	900	500
Health Services	Shri Dadadev Matri Avum Shishu Chikitsalaya	150000	160000	339400
Public Works	Shri Dadadev Matri Avum Shishu Chikitsalaya	7000	8000	20000
Education	Menstrual Hygiene in Girls	70000	55000	120000
Family Welfare	Urban Family Welfare Services	157500	65500	28500
Family Welfare	Rural family welfare service	500	0	1000
Women and Child Development	Grant in aid to Delhi Health Mission for SC Pregnant Women under Matri Sishu Suraksha Yojna-SCSP			100000
Women and Child Development	Grant in aid to Delhi Health Mission for providing ante-natal care for institutional delivery for SC women -SCSP			70000
Total Health		2037040	936348	2377438

Development Sector



The development sector gets 4 per cent share in BfC in 2012-13, the second highest share, and 0.72 per cent in the state budget. The allocation for the sector has shown a 17 per cent increase over last year, although the budget estimates this year is lower than the revised estimates of last year. Infact the revised estimates (RE) in this sector have always been higher than the budget estimates of that year as well as that of the following year.

Despite the increased allocations, there remains shortage of anganwadi centers as well as workers. The rent component for the anganwadi centre is so low that they are run in small spaces, often a corridor or a small verandah, most often in the home of the worker or the helper and cannot accommodate the children. It functions as merely a food distribution centre. The attention paid to the adolescent girls in the budget is welcome.

Highlights

- There is a major increase in the state share for **Rajiv Gandhi Scheme for Empowerment of Adolescent Girls (RGSEAG)** for SNP from Rs.2.7 crore to Rs.13.2 crore which is indeed welcome. RGSEAG also called SABLA, finds a total allocation of Rs.1.5 crore as the central share. Of the total amount Rs.0.5 crore is meant for components other than nutrition. The central share was not reflected in the demands for grants in the last year, though there have been releases under the scheme from the central government (see table.3).

Rs.Lakhs						
State	2010-11			2011-12		
	Nutrition	Non Nutrition	Total	Nutrition	Non Nutrition	Total
Delhi	219.68	114	333.68	439.36	57	496.36

Source: www.wcd.nic.in

- 94 ICDS projects, 10,607 Aanganwadi Centers, and 90 mobile dispensaries for primary healthcare to EWS households are a part of the health package for the economically disadvantaged.

- There has been 30 per cent increase in the Central share for ICDS from Rs.60 crore to Rs.45.3 crore.
- However, given the shortfall in the number of ananganwadi workers, the decline in their allocation in the honorarium for the from Rs.32.8 crore to 26.14 crore is indeed worrying particularly since the amount of the honorarium was increased last year..

The honorarium of an anganwadi worker in Delhi is Rs.4000, so money needed to pay honorariums for a year for the existing

workers would be Rs.37.86 crore [Rs.4000*10517(operational centres) *12 months]. So, there is a shortfall of Rs11.72 crore.

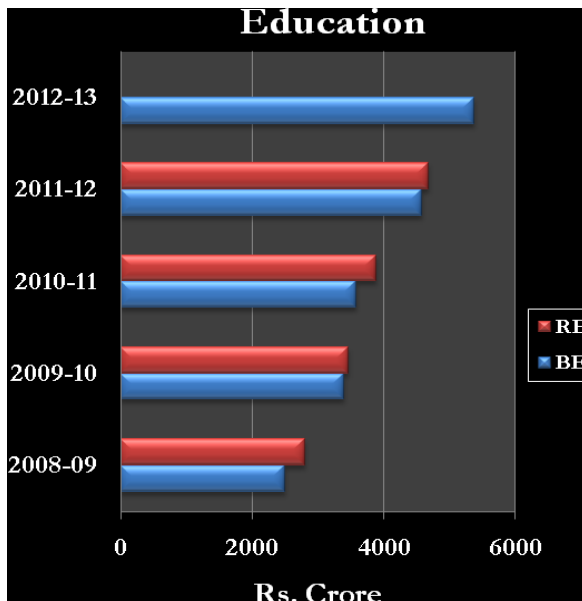
- There is a **decline of 40 per cent in the allocation for the Training of ICDS** under World Bank ICDS-III as the programme came to an end.

- As on March 2012, there are 11150 sanctioned anganwadi workers (AWW) in Delhi of which 10570 are operational centres, so shortage of 580 anganwadi centres.
- Government of India has so far sanctioned 11150 anganwadi workers and 11150 anganwadi helpers of which 10517 AWW and 10517 helpers are in position.

Source: www.wcd.nic.in

Allocation in Major Schemes in Development Sector			
Schemes (Department of Women and Child Development)	BE	RE	BE
	2011-12	2011-12	2012-13
Rs. thousands			
ICDS (CSS)	453000	725000	600000
ICDS III Project UDISHA (CSS)	500		300
Grant-in-Aid to Delhi Social Welfare Board under ICDS (CSS)	1300	4200	4200
ICDS Training programme (CSS)	6000	2000	1000
Honorarium to Anganwadi Workers and Helpers	328400	240000	260000
Grant-in-Aid to DSWB for Honorarium to Anganwadi Workers and Helpers	1300	1215	1400
ICDS State share	800	800	800
ICDS (General) State share	39500	35867	43900
Grant-in-Aid to DSWB under ICDS-state share	200	133	200
Supplementary Nutrition Programme (CSS)	434700	457000	400000
Supplementary Nutrition programme	782000	678140	738000
Grant-in-Aid to DSWB for Supplementary Nutrition	11000	11000	11000
Special Component Plan for SCs - Supplementary Nutrition	172500	148860	162000
Scheme for Adolescent Girls (Kishori Shakti Yojana) Central & State share	8500	13190	8000
Rajiv Gandhi Scheme for Empowerment of Adolescent Girls (RGSEAG) for SNP- Central & State share	181000	162050	170000
GIA to MCD (slum) for Sishu Vatika/common spaces in JJ clusters	20000	50000	20000

Education Sector



With 89.7 per cent education gets the lion's of the Budget for Children. However, what is worrying is that despite the growing number of children that need to go to school in the city, although in actual terms there has been an increase in allocation, its share within the overall Delhi budget has reduced.

Highlights

- The overall allocation has increased by 17.7 per cent over the previous year. But this rate of increase this year is less as in 2011-12 it was 27 per cent increase than 2010-11. Moreover, the share of the education sector in the state budget has declined by 0.8 per cent in the state budget from 16.91 per cent to 16.11 per cent this year.
- Allocation for Sarva Shiksha Abhiyaan (SSA) has increase from Rs.24.6 crore to Rs.60 crore which is an increase by 143 per cent.
- The already meagre allocation in Integrated Education for Disabled Children at the elementary education has seen a further decline this year from Rs.0.03 crore to Rs.0.02 crore. There is however, an increase of allocation in Nursery Primary Education for Deaf by 2 per cent from 1.4 crore to 1.9 crore, which is welcome.
- Central share of Rs. 3 crore was allocated at the revised estimates stage for the IEDC at the secondary stage, which was again reduced to Rs. 2 crore in the budget allocation for 2012-13.
- The major increase of allocation in education sector is in the schemes for construction of school buildings both in- elementary and secondary education, provision of supply of free text book and uniforms in schools to special groups including under Free-ship Quota (EWS children) in Private Schools, Right to Education Act implementation and SSA.
- Allocation has as well been increased in technical education for building polytechnics and construction of Industrial Training Institute (ITI).
- Allocation for Mid Day Meal (MDM) (including all its components) has increased by 15.2 per cent i.e. from Rs.119.18 crore in 2011-12 to Rs.132.5 crore in 2012-13.

Table.4 Schemes with Major Increase in Allocation in Education Sector					
Department	Schemes	2011-12	2011-12	2012-13	Percentage increase
		BE	RE	BE	
Elementary education		Rs. Crore			
Public Work	Construction of Buildings for Primary Schools for Deaf at Nehru Vihar	0.1	0.5	0.6	500.0
Directorate of Education	Right to Education Act	15	14	50	233.3
Directorate of Education	Sarva Shiksha Abhiyan (SSA)	24.6	14	60	143.9
Directorate of Education & Social welfare	Mid-day-Meal (MDM)	115	119.18	132.5	15.2
Secondary Education					
Public Work	Construction of Buildings for Secondary Schools	62.9	80.5	133.5	112.2
Directorate of Education	Grant-in-Aid for text and uniform to students admitted under Free-ship Quota in Pvt. Schools	3.5	4.4	5	42.9
Directorate of Education	Lal Bahadur Shastri Scholarship to meritorius students	0.8	2.8	4	400.0
Directorate of Education	Opening of Pratibha Vikas Vidyalaya	0.6	0.6	1.1	83.3
Dept. for Welfare of SC/ST& BC	Free Supply of Books and Stationery to SC Students in Schools - SCSP	18	40.6	40	122.2
Dept. for Welfare of SC/ST& BC	Free Supply of Books and Stationery to SC Students in Schools	20.05	55.001	55	174.3
General Education					
Directorate of Education	Construction of School Buildings through VKS, Outsourcing of School building Works, Development of Playgrounds, Swimming Pools, Sports complexes etc.	198.75	228	282	41.9
Social Welfare	Staff for Hostel for Blind Students	0.06	0.13	0.15	150.0
Social Welfare	Subsidy to Deaf and Dumb students for Free Text Books and Uniform	0.07	0.0812	0.1	42.9
Technical Education					
Public Works	Polytechnics - Buildings	6	5.12	15	150.0
Public Works	Construction of ITI	6.8	14	18	164.7
Source: Detailed Demands for Grants of the Govt. of National Capital Territory of Delhi for 2011-12 to 2012-13					